



Committee and Date

Health and Adult Social Care  
Overview and Scrutiny

Item

Public

## Health in All Policies

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### 1. Synopsis

Health in All Policies was adopted as an approach to embed health into policy and strategy in Shropshire Council in February 2020. This paper updates Health and Adult Social Care Overview and Scrutiny Committee on the progress on Health in All Policies implementation.

**Review a proposed timetable of work to scrutinise how Shropshire Council embeds health priorities within all of its services.**

### 2. Executive Summary

- 2.1. In February 2020 Shropshire Cabinet approved a Health in All Policies Approach to embedding health in Shropshire Council policy and strategy.
- 2.2. In February 2020 Cabinet approved the following:
  - The adoption of the Health and Wellbeing in All Policies approach by Shropshire Council
  - That phased “roll out” approach is taken to implementing the policy, focusing first on the Public Health Grant Substitutions and the “Healthy Environment” Strategic Priority
  - That the Health and Wellbeing in All Policies approach is underpinned by a Health Impact Assessment process that includes a including a box into the Cabinet report and is supported with training and awareness raising.
- 2.3. Health in All Policies (HiAP) has been defined by the World Health Organisation as an approach to public policies across sectors that systematically takes into account the health and wellbeing implications of decisions, seeks synergies between organisational policies and strategies, and avoids harmful health impacts to improve population health and reduce health inequalities. Health in All Policies supports Shropshire Councils new draft vision to ensure our people

live the best life through healthy people, healthy economy, healthy environment, and a healthy organisation

- 2.4. The roll out of Health in All Policies was delayed by agreement due to the pandemic. The approach was re-initiated in July 2021.
- 2.5. This paper updates Health and Adult Social Care Overview and Scrutiny Committee on the progress on Health in All Policies implementation.
- 2.6. In 2021-22 the following progress was made:

<b>Delivered or in process</b>	<b>Action</b>	<b>Date</b>
Training	<b>Training:</b> Deliver Health in All Policies training, specifically Health Impact Assessment training with Welsh Health Impact Assessment Support Unit	Process commissioned and being delivered between Nov 2021 – April 2022
Health in All Policies Screening tool	<b>Introduction of a screening tool:</b> ESHA – Equality, Social Inclusion and Health Impact Assessment	Introduced 1 <sup>st</sup> Dec 2021
Health Impact Assessment	<b>Full Health Impact Assessment:</b> Health impact Assessment – Local Transport Plan 4	Process initiated – first draft 8 <sup>th</sup> February 2022
Web presence	<b>Webpage:</b> Intranet web page development Health in All Policies <a href="https://staff.shropshire.gov.uk/policies-and-guidance/health-in-all-policies-hiap/how-do-we-address-health-in-all-policies-hiap/">https://staff.shropshire.gov.uk/policies-and-guidance/health-in-all-policies-hiap/how-do-we-address-health-in-all-policies-hiap/</a>	Complete
Substitutions	The process works alongside public health advocacy and health in all (HiAP) in local policies, to tackle the wider determinants of health and ensure that wellbeing is embedded in Shropshire Council services to achieve improved public health outcomes at scale.	Ongoing. Reviewed by Committee in September 2021

In 2022-23 the following is planned:

<b>Planned delivery</b>	<b>Action</b>	<b>Date</b>
Forward plan	<b>Forward Plan:</b> Development of a forward plan to identify developing strategy and policy	February 2022
Training	<b>Training:</b> Development and delivery of Health in All Policies training, essential training (to be agreed), Leap into Learning.  Development of members training	April 2022
Integrated Impact Assessment	Joint working with the Integrated Care System to develop an Integrated Impact Assessment	On going
Communications	Engagement with Members and Officers	On going
Evaluation and review	Embed evaluation and review into the HiAP process	On going

### 3. Recommendations

- 3.1. The committee note the progress to date and reviews the proposed programme of work on how Shropshire Council embeds health priorities across its services and policies.
- 3.2. The committee request services that are embedding health in all policies to demonstrate how this is being delivered, through presentation at Health and Adult Social Care Overview and Scrutiny.
- 3.3. That Health and Adult Social Care Overview and Scrutiny continue to review the health in all policy processes.

## REPORT

### 4. Risk Assessment and Opportunities Appraisal

This paper addresses how the impact of health is being embedded in a Shropshire Council policies and strategies. The focus of this paper is health.

- 4.1. **Children and vulnerable adults** the Equality Inclusion and Health impact assessment that has been introduced as an output of this initiative supports the inclusion of health outcomes for all. Through the health impact assessment process, a risk assessment process is undertaken. In that risk assessment **children and Vulnerable adults, human rights, equalities, communities – rural and urban, and other needs** are addressed. The is to remove any unintended negative health consequences of the policy / strategy.

### 5. Financial Implications

- 5.1 A World Health Organisation analysis of Health in All Policies found it is a cost-effective intervention<sup>1</sup>. Health in All Policies is a transformative process that requires interorganisational and intersectoral working; staff with a skill set and knowledge to implement the principles of Health in All Policies.
- 5.2 The return on investment is dependent on the intervention, return on investment for return to employment is approximately £3.00 for every £1.00 spent; return on investment for social care, reduction in social isolation £3.75 for every £1.00 spent; and the benefit of getting one more child walking to school could be up to £768<sup>2</sup>.
- 5.3 Resources required to implement Health in All Policies are expertise, leadership, project management, staff training, skills and knowledge, governance.

### 6. Climate Change Appraisal

- 6.1. Health in All Policies aims to identify positive and negative impacts of proposed policy and strategy interventions to be adopted by Shropshire Council. Potential negative health impacts of climate change will be identified and mitigations, based on data and evidence, will be recommended to council. This work will be undertaken in collaboration with Shropshire Council climate change team.
- 6.2. The Health in All Policies activity supports the work of the 'Climate Change Working Group' to prepare a joint 'Green Plan' or Climate Strategy for the whole ICS system, building on existing good practice by the two local authorities.

## 7. Background

- 7.1. In March 2020 Shropshire Council Cabinet approved a Health in All Policies Approach<sup>ii</sup> to embedding health in Shropshire Council policy and strategy. Health in All Policies supports the draft priorities of Shropshire Council, that is, healthy people, healthy economy, healthy environment, and healthy organisation.
- 7.2. Health in All Policies (HiAP) has been defined by the World Health Organisation as an approach to public policies across sectors that systematically takes into account the health and wellbeing implications of decisions, seeks synergies between organisational policies and strategies, and avoids harmful health impacts to improve population health and reduce health inequalities.
- 7.3. This paper updates Health and Adult Social Care Overview and Scrutiny Committee on the progress on Health in All Policies implementation between September 2021 and February 2022 and uses the work around the Transport Health Impact Assessment to outline the training, process being followed and impact of the approach.
- 7.4. The Health in All Policies approach is underpinned by Health Impact Assessment. Health Impact Assessment is split into 5 stages, the first of which is screening a policy or strategy.

**Stage 1:** Screening – determining whether or not a Health Impact Assessment is necessary. A HIA will not be required for every policy or programme. The ESHIA has been developed to introduce the screening process, see 7.5.

**Stage 2:** Identifying health impacts – developing a long list of impacts on the health of the population

**Stage 3:** Identifying impacts with important health outcomes – determining whether impacts are universal: affect some community groups disproportionately; are permanent or reversible; are short, medium, or long-term; could be publicly sensitive; or could have cumulative and combined effects.

**Stage 4:** Quantifying or describing important health impacts – reaching a qualitative and / or quantitative judgement about the important health impacts and their potential costs and benefits.

**Stage 5:** Recommendations to achieve most health gains – setting out how the policy or project could be amended to maximise health benefits and reduce health inequalities

- 7.5. In 2021 the introduction of Health in All Policies was progressed. The details of the actions taken to date and planned are in 7.6. In sections 7.9 to 7.15 the health impact assessment of the Local Transport Plan 4 is also outlined and discussed.
- 7.6. In 2021-22 the following progress was made:

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Substitutions	The process works alongside public health advocacy and health in all (HiAP) in local policies, to tackle the wider determinants of health and ensure that wellbeing is embedded in Shropshire Council services to achieve improved public health outcomes at scale.	Ongoing. Reviewed by Committee in September 2021

In 2022-23 the following is planned:

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	essential training (to be agreed), Leap into Learning.  Development of members training	
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- 7.7. ESHIA – Equality, Social Inclusion and Health Impact Assessment: The Health in All Policies Approach requires health screening of each policy or strategy prior to identify the health impacts. This approach ensures that any negative health impacts are identified and mitigated prior to approval and any positive impacts are considered. This screening must take place before the strategy or policy is presented to committee for approval in the same way that equality and social inclusion impact assessment is applied. For this reason, a decision was to combine the equality and social impact assessment screening process with the health screening process. The combined screening document is the ESHIA - Equality, Social Inclusion and Health Impact Assessment. The ESHIA to screen council papers was launched on 1<sup>st</sup> December 2021.
- 7.8. Health in All Policies Training – Health Impact Assessment (HIA). When the ESHIA screening process identifies that a policy or strategy may have significant negative health impacts a full Health Impact Assessment is indicated. The Welsh Health Impact Assessment Support Unit are a World Health Organisation Collaborating Centre and have been commissioned to provide in-depth health impact assessment training and support to the Public Health Team and Officers in Shropshire Council.
- 7.9. Health Impact Assessment – Local Transport Plan 4: In September 2021 an ESHIA screening process indicated that a full HIA was necessary to mitigate any health risks linked to the Local Transport Plan 4. A full HIA process is being delivered. The project started in October 2021 and is due to deliver the HIA which will be completed post consultation. The delivery will be before end of April 2022.

7.10. The HIA on the Local Transport Plan 4 will not sit in isolation, it will be fundamental, and consider its relationship to health and:

- Local Plan
- Bus Service Improvement Plan (if approved by government)
- Local Cycling and Walking Infrastructure Plan (LCWIP)
- Big Town Plan / Oswestry movement Strategy
- Climate Strategy
- Health inequalities

7.11. A rapid review of health and transport and sustainable identified that transport policy can support good health because it:

- Supports, safe community friendly streets and spaces
- Is accessible and efficient for everyone
- Minimises harmful impacts on the environment
- Enables walking, cycling and public transport use

7.12. The Shropshire HIA will enable the county to mitigate poor health outcomes:

- Physical inactivity
- Impacts of poor air quality - respiratory disease, lung cancer and heart disease and stroke. Air pollution is also associated with neurological disorders, asthma, diabetes, and obesity
- Impacts of noise pollution - premature death, cardiovascular disease, cognitive impairment, sleep disturbance, hypertension, mental health disorders, stress, and annoyance
- Road traffic injuries – walking, cycling, riding or in a vehicle

7.13. The Shropshire HIA will enable the county to embrace interventions that support:

- Active travel
- Healthy weight
- Improved physical health including respiratory disease, cardiovascular disease
- Reduced road traffic injuries

7.14. Shropshire Draft Health & Wellbeing Strategy Refresh (2021):

**Vision: 'For Shropshire people to be the healthiest and most fulfilled in England'**

The strategic priorities are:

- Joined up working
- Improving population health: through reducing ill health, and through prevention measures
- Working with and building strong and vibrant communities



- Reduce inequalities: by helping give everyone a fair chance to live their life well; particularly supporting people with gaining employment and improving access to healthcare services

There are several key priorities identified in the strategy related to **transport policy**:

- **Reducing obesity levels**: through promoting increased physical activity, such as walking or cycling, which can reduce health risks associated with type 2 diabetes, heart disease, some cancers, and support improved mental health
- **Reducing number of people killed and seriously injured on roads**: particularly in rural areas
- **Improving air quality**: such as through reducing traffic related pollution, thus reducing the risk of heart disease, cancers, and supporting vulnerable children with heart and lung conditions

7.15. The Health Impact Assessment of the Shropshire LTP4 will “assess and improve the health impact of planned interventions in the Local Transport Plan in the short, medium, and long term, on the future health of the population of Shropshire.”

7.16. Health in All Policies Training – Leap into Learning: To ensure that all Officers have the necessary knowledge and skills to apply the ESHIA screening tool an Officer training module is being developed. The module will be available on Leap into Learning Before April 30<sup>th</sup>, 2022. A module on Health in All Policies will be developed. In addition to the ESHIA training, this module will provide background knowledge on the Health in All Policies approach.

7.17. In addition to putting in place a Health in All Policies approach internally in Shropshire Council, the Wider Determinants Team have been working across the Integrated Care System. Working with a cross system multidisciplinary team we are working toward developing a Shropshire Integrated Impact Assessment Tool. The Integrated Impact Assessment Tool encompasses the following elements:

- Social Inclusion
- Equality - across the 9 protected characteristics and also e.g., deprivation, carers, dementia, refugees (we need a mechanism to determine which other characteristics are relevant to a project)
- Health Inequalities (as part of broader Health and Wellbeing)
- Quality (including clinical effectiveness, patient safety and user experience)
- Climate Change

The work is on-going, and we will continue to provide updates.

7.18 Finally, the Wider Determinants team will use a forward plan developed through discussion to inform the future direction of the Health in All Policies Approach to embed health in Shropshire Council policy and strategy. Health in All Policies and

to support the revised vision and draft priorities of Shropshire Council of **Healthy People, Healthy Economy, Healthy Environment, and Healthy Organisation.**

7.19 To date the focus has been embedding health in the Local Transport Plan. Transport planning colleagues have been involved with the health impact assessment process.

7.20 We suggest that Scrutiny call in service teams to demonstrate how health is being embedded in strategy and policy for the benefit of the population of Shropshire. This will be brought to a future Scrutiny Committee for review and for Scrutiny to consider if the ambition of health in all approach, is embedded across the Council's services and policies.

## 8. Conclusions

8.1. Health in All Policies, as approved by Shropshire Council Cabinet, is being embedded in the operations of Shropshire Council.

8.2.1 The Health in All Policies approach supports the revised vision and draft priorities of Shropshire Council of **Healthy People, Healthy Economy, Healthy Environment, and Healthy Organisation.**

<b>List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)</b>
<b>Cabinet Member (Portfolio Holder)</b> Mr Simon P. Jones
<b>Local Member</b>
<b>Appendices</b> None

<sup>i</sup> <http://staff.shropshire.gov.uk/policies-and-guidance/health-in-all-policies-hiap/what-is-health-in-all-policies-hiap/>

ii <http://staff.shropshire.gov.uk/policies-and-guidance/health-in-all-policies-hiap/what-is-health-in-all-policies-hiap/>